

1408

*An Atlas of the Spring Garden Neighborhood
of Pittsburgh 1977*



SPRING GARDEN

PITTSBURGH NEIGHBORHOOD ATLAS

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INTRODUCTION

The Pittsburgh Neighborhood Alliance was formed in 1969 by a number of neighborhood organizations that were concerned with improving the city's neighborhoods and their relations with city government. The members of the Alliance recognized that in order to negotiate effectively with city government about such major concerns as public service needs, capital improvements and transportation, it was necessary to obtain accurate, up-to-date information about the neighborhoods. Unfortunately, this information was not available.

To remedy this situation, the Alliance developed its Pittsburgh Neighborhood Atlas project. First, the boundaries of the city's neighborhoods had to be determined. The Pittsburgh Neighborhood Atlas asked people attending community meetings to name and describe the boundaries of the neighborhoods in which they lived. This information was also provided by an Atlas-initiated survey. Responses from every voting district of the city were analyzed to assure citizen involvement at the neighborhood level. Seventy-eight neighborhoods were thus identified, each made up of one or more whole voting districts in order to comply with provisions in Pittsburgh's home rule charter relating to the election of community advisory boards.

The Atlas then gathered a body of useful and up-to-date information for every neighborhood. It is the beginning of a neighborhood information system that more closely reflects neighborhood boundaries as defined by residents instead of by public officials. In the past, statistics about sections of the city have been based on information published for relatively large areas such as census tracts. For the atlas, much of the material describing neighborhood characteristics came from figures compiled for smaller areas: voting districts or census blocks. As a result, detailed information is now available for neighborhoods whose boundaries differ substantially from census tract boundaries.

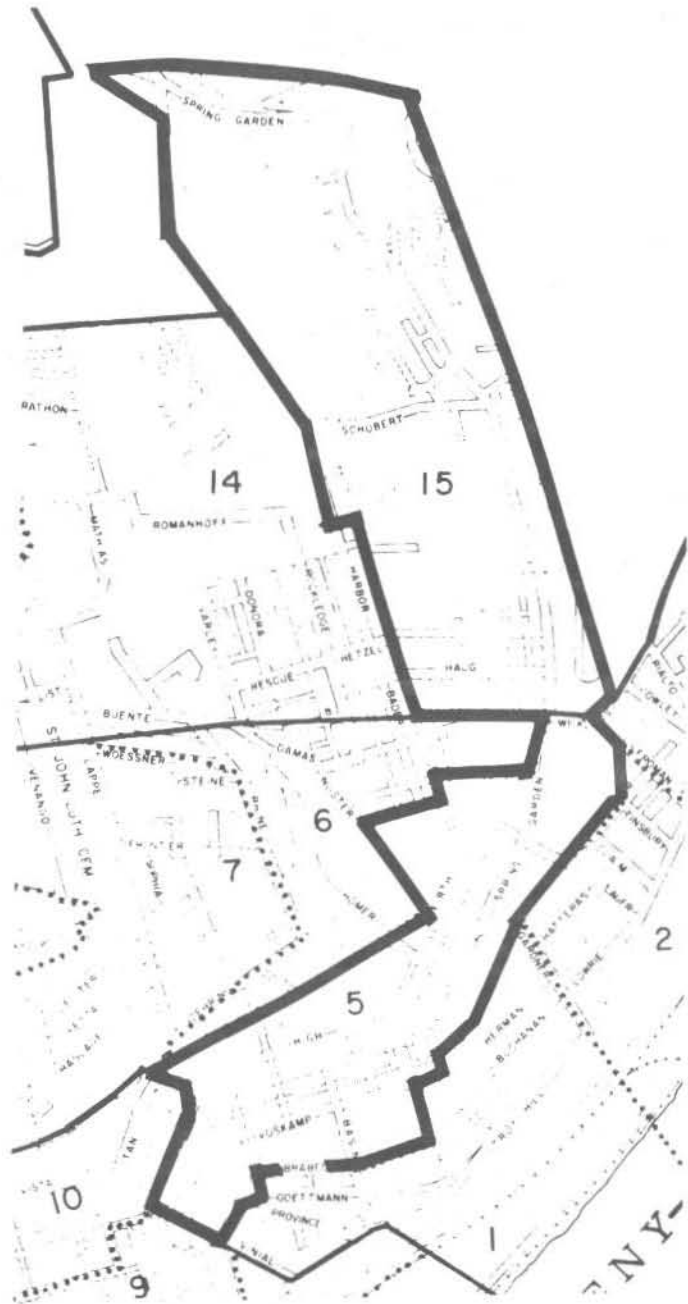
The information in this atlas provides an insight into current neighborhood conditions and the direction in which the neighborhood is moving. The best indicators showing the health of the neighborhood are provided by citizen satisfaction with the neighborhood, and changes in residential real estate transaction prices. Comparison of these statistics to those for the entire city provide a basis to begin understanding issues of neighborhood stability. In the years to come, as additional data are gathered for each of these indicators, trends will become more obvious.

It is important to recognize that neighborhood change is a complex process and that one indicator by itself may not be useful. Neighborhoods may be healthy regardless of their level of income, and therefore income-related statistics may not be useful guides by themselves. Neighborhoods must be viewed over time in terms of relative changes compared to the city as a whole, and any analysis of neighborhood conditions must focus upon all of the data in order to provide a comprehensive understanding.

To learn about specific sections of the neighborhood, figures by individual voting district or census tract may be obtained. Additional information on the neighborhood or the information system is available through the Center for Urban Research of the University of Pittsburgh, which has made an outstanding contribution to the development of this atlas.

NEIGHBORHOOD DESCRIPTION

Spring Garden is approximately 2.0 miles north of downtown. It is estimated to be 211.7 acres in size, containing 0.6% of the city's land and 0.4% of its 1974 population. The voting districts in the neighborhood are #5, Ward 24; and #15, Ward 26. (See Appendix for a listing of the neighborhood's census tracts.)



NEIGHBORHOOD HISTORY
SPRING GARDEN

The North Side, a city in its own right until its 1907 annexation to Pittsburgh, was formerly known as Allegheny. This name is derived from the "Alleghewi" or "Alleghans", an Indian tribe who settled along the banks of the Allegheny River.

The first known inhabitant in the area was Andrew Long who settled at the base of Monument Hill in 1740. By 1800 Allegheny had a population of 275, most of whom were farmers. This grew to 450 by 1810 and, in 1828, had reached 1,000. The development of steam boat transportation aided the town's settlement and growth.

Allegheny was incorporated as a city in 1840. It had moved from wild terrain to farmland; from village to canal town to industrial city. Its inhabitants worked as bow string makers, wagoners, porter bottlers, plane and chair makers and spinners. Others cut nails, manufactured swords, boiled soap, and made brushes, hair caps, sails, shoes, saddles and harnesses.

By the late 19th century, Allegheny was both self sufficient and prosperous. The canal and, later, the railroad brought new business. Steel mills, textile, glass and cotton factories were established.

As Allegheny grew economically it sought political expansion. Surrounding communities were annexed to the burgeoning borough. Troy Hill, the East Street Valley and Spring Garden were incorporated in 1868. Manchester became part of Allegheny in 1869 and Woods Run in 1870. By 1870, Allegheny's population was 53,000.

Alleghenians were an ethnic mix. The English settlers had been followed by the Scotch-Irish, the Scots and the Irish. Germans came in large numbers. The Croatians, Czechs, Lusatian Sorbs (Wends), Slovaks, Carpatho-Rusins, Ukrainians and Greeks were all drawn by the city's promise of employment. Blacks migrated to the North Side later.

Allegheny was a town of many faiths; Episcopalians, Presbyterians, Lutherans, Methodists, Roman and Byzantine Catholics, The Eastern Orthodox and Jews were all represented.

Reflecting perhaps the variety of work activity there, Alleghenians achieved great prominence in numerous fields. Andrew Carnegie, H. J. Heinz, Samuel Pierpont Langley and Stephen Collins Foster all worked there. Two apostles of the avant-garde, Gertrude Stein and Martha Graham were both born there. Mary Roberts Rinehart wrote many mystery novels with old Allegheny settings.

Spring Garden was long the location of slaughterhouses, rendering factories and tanneries. Residents were largely German and Lusatian Sorb.

SPRING GARDEN
SUMMARY STATISTICS

	<u>Neighborhood</u>	<u>Pittsburgh</u>
Population (1974)	2,044	479,276
% Change (1970-1974)	-14%	-8%
% Black population (1970)	less than 1%	20%
Housing units (1974)	710	166,625
% Vacant	5%	6%
% Owner-occupied housing units (1974)	58%	54%
Average sales price of owner-occupied dwellings (1975)	\$10,349	\$23,518
% Residential real estate transactions with mortgages provided by financial institutions (1975)	50%	59%
Crime rate (1975)	0.018	0.053
Income index as % of city index (1974)	93%	
% Satisfied with neighborhood (1976)	27%	41%
Major neighborhood problems (1976)	Vandalism Drug abuse Vacant buildings	Poor roads Dog litter Burglary

CITIZEN SURVEY

The purpose of the citizen survey was to obtain attitudes about the quality of the neighborhood environment. Citizens were asked to respond to questions concerning the neighborhood as a whole, neighborhood problems, and public services. The attitudinal data, heretofore not available, are key indicators of the relative health of the neighborhood. By specifying neighborhood problems or public service needs, the information may be a useful guide for public investment or service delivery decisions.

The city-wide survey was mailed to a randomly selected sample of registered voters. Of approximately 35,000 households contacted 9,767 responded. The sample provides a 5% response rate for each of the city's 423 voting districts. (See Appendix for a profile of the respondents as well as for statistics on voter registration.)

I. Neighborhood Satisfaction

Spring Garden residents are generally less satisfied with their neighborhood than residents city-wide. Table 1 shows that 27% of the citizens responding to the survey were satisfied with their neighborhood compared to 41% in all city neighborhoods. When asked to state whether the neighborhood is better or worse than two years ago, 20% said that it was better which exceeded the city-wide response of 12%. Given the opportunity to move from the neighborhood, 37% said they would continue to live there compared to a response of 45% for the city as a whole. The responses to these satisfaction questions indicate a mixed attitude of residents toward their neighborhood compared to citizens city-wide.

TABLE 1

Neighborhood Satisfaction
Spring Garden

Question 1: Generally, how satisfied are you with conditions in the neighborhood?			
	Satisfied (%)	Dissatisfied (%)	Neither (%)
Spring Garden	27	49	22
All neighborhoods	41	37	21

Question 2: Do you think this neighborhood has gotten better or worse over the past two years?			
	Better (%)	Worse (%)	Not Changed (%)
Spring Garden	20	46	32
All neighborhoods	12	49	36

Question 3: If you had your choice of where to live, would you continue living in this neighborhood?			
	Yes (%)	No (%)	Not Sure (%)
Spring Garden	37	49	15
All neighborhoods	45	32	18

SOURCE: Citizen Survey, 1976.

NOTE: The percent responses to each question do not add up to 100%. The difference is accounted for by the following: "don't know", "unable to evaluate", or no answer.

II. Neighborhood Problems

In order to identify specific neighborhood problems, residents were asked to consider twelve problems usually associated with urban communities and rate them for the neighborhood. Table 2 compares the problem ratings of the respondents from Spring Garden to those from all city neighborhoods. Areas of particular concern for the neighborhood include vandalism, vacant buildings, and drug abuse.

III. Satisfaction with Public Services

Table 3 shows the satisfaction of Spring Garden residents with their public services and compares the responses to data for all city neighborhoods. City-wide, residents are least satisfied with street and alley maintenance. Spring Garden residents are more satisfied with respect to the fire department, and garbage collection, and less satisfied with respect to street and alley maintenance, and public transportation.

The Citizen Survey also asked the respondents to list the services with which they were the least satisfied and to explain the reasons for their dissatisfaction. Residents from Spring Garden gave the greatest number of reasons for dissatisfaction to the services listed below. Included is a summary of the major reasons for their dissatisfaction.

1. Street and alley maintenance: Poor street conditions; too many potholes; need for better street repair program and maintenance, including improved service during bad weather; dirty sidewalks.
2. Public transportation: Inefficient transportation system; need for improved scheduling.
3. Condition and cost of housing: Housing costs and rent too high; neighborhood housing in poor repair; problem of old vacant buildings and absentee landlords.

TABLE 2

Neighborhood Problems
Spring Garden

Problem Category	Problem Rating - Percent Response		
	<u>Not a Problem</u>	<u>Minor or Moderate</u>	<u>Big or Very Serious</u>
Unsafe streets			
Spring Garden	27	49	20
All neighborhoods	25	45	21
Vandalism			
Spring Garden	15	42	42
All neighborhoods	13	49	28
Rats			
Spring Garden	37	44	7
All neighborhoods	34	33	12
Burglary			
Spring Garden	22	42	15
All neighborhoods	14	44	29
Poor roads			
Spring Garden	20	46	29
All neighborhoods	17	41	33
Trash and litter			
Spring Garden	27	37	29
All neighborhoods	27	41	24
Vacant buildings			
Spring Garden	37	24	34
All neighborhoods	49	24	13
Undesirable people moving into the neighborhood			
Spring Garden	37	22	24
All neighborhoods	42	28	15
Stray dogs			
Spring Garden	27	42	24
All neighborhoods	25	38	18
Dog litter			
Spring Garden	27	37	29
All neighborhoods	21	38	32

SOURCE: Citizen Survey, 1976.

NOTE: The percent responses to each question do not add up to 100%. The difference is accounted for by the following: "don't know", "unable to evaluate", or no answer. The problem categories of alcoholism and drug abuse are not included in the table because the response rates to these questions were low.

TABLE 3

Satisfaction with Public Services
Spring Garden

Service	Percent Response		
	<u>Satisfied</u>	<u>Neither</u>	<u>Dissatisfied</u>
Parks and Recreation			
Spring Garden	49	10	34
All neighborhoods	51	15	23
Schools			
Spring Garden	51	12	17
All neighborhoods	46	12	21
Street maintenance			
Spring Garden	34	22	39
All neighborhoods	32	15	49
Alley maintenance			
Spring Garden	10	12	61
All neighborhoods	20	13	39
Garbage collection			
Spring Garden	76	5	17
All neighborhoods	74	10	13
Police			
Spring Garden	68	10	15
All neighborhoods	51	17	23
Public transportation			
Spring Garden	44	15	39
All neighborhoods	61	11	23
Fire Department			
Spring Garden	88	5	2
All neighborhoods	78	7	3
Sewage system			
Spring Garden	61	12	10
All neighborhoods	63	10	13
Condition and cost of housing			
Spring Garden	37	12	29
All neighborhoods	44	17	22

SOURCE: Citizen Survey, 1976.

NOTE: The percent responses to each question do not add up to 100%. The difference is accounted for by the following: "don't know", "unable to evaluate", or no answer. Public health and mental health/mental retardation services are not included in the table because the response rates to these questions were low.

CRIME RATE

The crime rate for major crimes has fluctuated over the last three years (Table 4). For 1973 the number of major crimes per capita was .023. The crime rate decreased in 1974 to .017; then increased slightly to .018 in 1975. The crime rate in the neighborhood was less than the city per capita rate of .053 in 1975.

TABLE 4

Crime Rate: Major Crimes
Spring Garden

<u>Year</u>	<u>Major Crimes</u>	<u>Crime Rate</u>	
	<u>Number</u>	<u>Neighborhood</u>	<u>Pittsburgh</u>
1973	47	.023	.043
1974	35	.017	.047
1975	37	.018	.053

SOURCE: City of Pittsburgh, Bureau of Police.

NOTE: Major crimes are murder, rape, robbery, assault, burglary, and theft. The neighborhood crime rate is computed by dividing the number of crimes committed in the neighborhood by its adjusted population for 1974.

THE PEOPLE

Table 5 and Table 6 present data on the characteristics of the neighborhood population and compare them to city-wide statistics.

In 1974, the estimated population of Spring Garden was 2,044, down by 14% since 1970. This compares to a city-wide population decline of 8% during the same period. Information on the racial composition of the neighborhood was not available for 1974; however, the Black population increased during the decade of the sixties and comprised 0.2% of the neighborhood's population in 1970, compared to 20.2% city-wide.

The average household size in the neighborhood was 2.76 persons in 1974, down from 1970. The percentage of the population 65 years and older was 11.3% in 1970, compared to 13.5% for the city as a whole.

TABLE 5

Population and Housing Characteristics, 1970 and 1974
Spring Garden

	<u>Neighborhood</u>		<u>Pittsburgh</u>	
	<u>1970</u>	<u>1974</u>	<u>1970</u>	<u>1974</u>
Population				
% Black	0.2%	....	20.2%	....
% 65 years and over	11.3%	....	13.5%	....
Households				
% One-person households	23.5%	23.1%	25.4%	25.5%
% Retired head-of-household	....	29.6%	....	26.3%
% Households with children	....	36.6%	....	32.7%
% Female head-of-household with children	....	6.9%	....	6.4%
% In owner-occupied housing unit	53.6%	57.5%	50.3%	54.2%
% Households changing place of residence within past year	....	23.0%	....	27.0%
Average household size	2.95	2.76	2.82	2.67

SOURCES: U. S. Census (1970) and R. L. Polk & Co. (1974).

NOTE: Dotted lines (....) indicate data unavailable for that year.

The turnover rate of households in the neighborhood is less than that for all of the city's neighborhoods. During 1973, 23.0% of the households in the neighborhood changed their place of residence compared to a rate of 27.0% for the city. (The figures represent households who have moved within the neighborhood or city as well as those moving into or out of the neighborhood or city.)

Female-headed households with children in 1974 comprised 6.9% of the total households in the neighborhood compared to 6.4% for the city as a whole. In 1974, one-person households consisted of 23.1% of the total households in the neighborhood compared to 25.5% city-wide and to 23.5% for the neighborhood in 1970.

TABLE 6

Neighborhood Change: 1960-1970 and 1970-1974
Spring Garden

	<u>Number</u> <u>Neighborhood</u>	<u>Percent Change</u>	
		<u>Neighborhood</u>	<u>Pittsburgh</u>
Population			
1960	2,824		
1970	2,386	-16	-14
1974	2,044	-14	- 8
Households ¹			
1960	841		
1970	809	- 4	- 6
1974	666	-18	-12
Black households ²			
1960	None		
1970	3		+15
1974	(not available)		
Housing units			
1960	895		
1970	866	- 3	- 3
1974	710	-18	-12

SOURCES: U. S. Census (1960; 1970) and R. L. Polk & Co. (1974).

NOTE: The population figures reported by Polk are adjusted to account for under-reporting. Population includes persons living in institutions and other group quarters, such as nursing homes, dormitories or jails. Differences in the population, household, or housing unit count between 1970 and 1974 are due primarily to changes occurring in the neighborhood. A small percentage of the difference may be accounted for, however, by variations in data gathering techniques. Census statistics were compiled from information provided by all city households answering a standard questionnaire either by mail or interview on or about April 1, 1970. R. L. Polk collected its information by a door-to-door survey carried out over a period of several months. (See Appendix.)

¹The number of occupied housing units equals the number of households.

²Non-white households in 1960.

NEIGHBORHOOD INCOME

The average family income in Spring Garden was \$8,700, 83% of the city average,* for the year 1969. R. L. Polk and Company computes an income index for each city census tract. This index, derived from the occupation of heads of households, was used to calculate the income index of the neighborhood. In 1974, the index for Spring Garden was 93% of the figure for the city as a whole.

Table 7 shows the number of neighborhood households receiving cash grants in 1974, 1975 and 1976 under the public assistance program of the Pennsylvania Department of Welfare. Public assistance in the form of food stamps, Medicaid, and various social services are also available to these households, as well as to other households in need. Public assistance payments were made to 13.5% of the neighborhood households in 1976, a lower proportion than for the city overall and an increase since 1974.

TABLE 7

Public Assistance: Households Receiving Cash Grants
Spring Garden

<u>Year</u>	<u>Neighborhood</u>		<u>Pittsburgh</u>
	<u>Number</u>	<u>Percent</u>	<u>Percent</u>
1974	86	12.9	16.0
1975	81	12.2	17.2
1976	90	13.5	18.0

SOURCE: Allegheny County Board of Assistance.

NOTE: The percentages are based on 1974 Polk households. Only households receiving cash grants under Aid to Dependent Children, Aid to Dependent Children-Unemployed Parent; General Assistance, and State Blind Pension programs are tabulated. The count is of those on assistance as of April 5, 1974, February 28, 1975, and February 27, 1976; households whose grants were terminated between reporting dates are not included.

*Data not available for census tract #2401; average income calculated only for the section of the neighborhood consisting of parts of census tracts #2402 and #2610.

HOUSING

Table 6 shows that the number of housing units in Spring Garden decreased during the decade of the sixties and decreased from 1970 to 1974. Of the occupied housing units, 57.5% were owner-occupied in 1974, compared to a city-wide rate of 54.2%. (See Table 8.) The vacancy rate in 1974 for the neighborhood was 5.1% which was less than the rate for the city as a whole.

The average value of owner-occupied housing in the neighborhood was \$8,000 in 1970, compared to a city-wide average of \$14,800.

TABLE 8

Housing Characteristics, 1970 and 1974
Spring Garden

	<u>Neighborhood</u>		<u>Pittsburgh</u>	
	<u>1970</u>	<u>1974</u>	<u>1970</u>	<u>1974</u>
Housing units				
% Vacant	6.6	5.1	6.2	6.2
% One-unit structures	51.8	....	52.9	....
Occupied housing units				
% Owner-occupied	53.6	57.5	50.3	54.2
Average value: owner-occupied units ¹	\$8,000	....	\$14,800	....

SOURCES: U. S. Census (1970) and R. L. Polk & Co. (1974).

¹Average value rounded to nearest one hundred dollars.

REAL ESTATE AND MORTGAGE LOAN TRANSACTIONS

The average sales price of owner-occupied housing was \$10,349 in 1975. (See Table 9.) Although the average price was less than the city-wide average, the implications of this divergence are difficult to judge because of variations in the quality and size of the structures among city neighborhoods. As additional data are obtained, however, the trend in real estate prices for the neighborhood can be compared to the trend for the city as a whole in order to determine relative differences.

In order to evaluate the extent to which private lenders are involved in the neighborhood, the number of mortgage loans made on residential property each year must be divided by the number of residential real estate transactions for that year. The percentage of residential real estate transactions financed through financial institutions was 50% in 1975 in Spring Garden compared to a city-wide rate of 59%. The implications of the difference between the two rates are difficult to discern because of variations in risk factors and income levels among city neighborhoods. However, as additional data become available, trends in lending activity within the neighborhood compared to other neighborhoods or to the city as a whole can be assessed.

TABLE 9

Real Estate and Mortgage Loan Statistics
Spring Garden

	<u>Neighborhood</u>	<u>Pittsburgh</u>
Average sales price: owner-occupied dwellings		
1974	\$ 9,507	\$21,582
1975	\$10,349	\$23,518
Number of residential mortgages		
1973	11	
1974	6	
1975	9	
% Residential real estate transactions with mortgages provided by financial institutions		
1974	36%	58%
1975	50%	59%

SOURCE: City of Pittsburgh, Department of City Planning.

APPENDIX

a. Data Sources: Information for the atlas was obtained from the 1960 and 1970 U. S. Census of Population and Housing; R. L. Polk and Company's "Profiles of Change" for Pittsburgh in 1974; Pittsburgh's Department of City Planning and Bureau of Police; the Allegheny County Board of Assistance, and Department of Elections and Voter Registration; Southwestern Pennsylvania Regional Planning Commission; and the Citizen Survey conducted by the Pittsburgh Neighborhood Atlas.

b. Neighborhood Census Tracts: part of 2401, part of 2402, and part of 2610.

c. Methodology: The opinions and characteristics of survey respondents, as well as voter registration, were recorded by voting district and then compiled for Spring Garden by the Pittsburgh Neighborhood Atlas in conjunction with the Center for Urban Research, University of Pittsburgh. Other material in the atlas was drawn from statistics tabulated for city census tracts or census blocks.

The neighborhood boundaries, which were determined on the basis of whole voting districts, do not conform exactly to census tract boundaries, so minor boundary adjustments were made wherever possible to simplify data collection efforts. In Spring Garden and in other parts of the city where substantial portions of a census tract fall in more than one neighborhood, the neighborhood characteristics for 1960 and 1970 were arrived at by adding together data for the census blocks in the neighborhood, item by item. The statistics from sources other than the U. S. Census were made available only by census tract, not by census block; therefore a method for prorating the data among neighborhoods was developed. The procedure allocated data for each neighborhood containing partial census tracts on the basis of the proportion of total tract population, households, or housing units contained in each sub-section.

To compensate for under-reporting, the 1974 figure for the neighborhood population has been increased by 1.11, a factor that was derived from the U. S. Bureau of the Census 1973 population estimate for Pittsburgh. An additional adjustment has been made where applicable, since Polk and Co. does not count persons living in institutions or other group quarters. To arrive at the total estimated population for 1974, the neighborhood population was further increased by adding the number of persons in group quarters for the neighborhood according to the 1970 Census.

d. Characteristics of the Sample: In Spring Garden, 41 citizens answered the questionnaires. Based on the number of replies to each question, the characteristics of the respondents can be generally described as follows: an average age of 50; 73% female; 0% Black; 61% with at least four years of high school education; 71% homeowners; and an average of 23 years in the neighborhood. The median household income falls in the range of \$10,000 to \$14,999; the average household size is 3.70 persons; and 48% of the households have no members under 18 years old living in the home.

The total sample (all respondents to the survey) was over-represented by homeowners (68% compared to 50% for Pittsburgh in 1970) and under-represented by Blacks (14% compared to a city Black population of 20% in 1970).

e. Voter Registration: In November, 1976, 848 residents of the neighborhood were registered to vote, a decrease of 48 (-5.4%) since November, 1975. In this period city registration increased by 1.3% to 233,028.